What is claimed is:

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- 1. A matrix comprising:
 - a substrate capable of providing attachment of a heparin-binding peptide;

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- a peptide comprising a binding domain that binds heparin with high affinity;
 heparin or a heparin-like polymer; and
 a protein growth factor or peptide fragment thereof having a domain that binds
 heparin with low affinity.
- 2. The matrix of claim 1 wherein the growth factor or peptide fragment thereof

 that binds heparin with low affinity is further defined as eluting from a heparinaffinity column at a NaC1 concentration of about 25 mM to about 140 mM.
 - 3. The matrix of claim 1 wherein the domain of the growth factor or peptide fragment thereof is further defined as comprising a length of about 8 to 30 amino acid residues comprising at least 2 basic amino acid residues, a ratio of basic to acidic amino acid residues of at least 2, and a ratio of hydrophobic amino acid residues to basic amino acid residues of at least 0.67.
 - 4. The matrix of claim 3 wherein the basic amino acid residue is K or R.
 - 5. The matrix of claim 3 wherein the acidic amino acid residue is further defined as D or E.
- 20 6. The matrix of claim 3 wherein the hydrophobic amino acid residue is further defined as A, V, F, P, M, I, or L or C when C is involved in a disulfide bond.
 - 7. The matrix of claim 1 wherein the growth factor or peptide fragment thereof is neurturin, persephin, IGF-1A, IGF-1β, EGF, NGFβ, NT-3, BDNF, NT-4, TGF-β2, TGF-β3, or TGF-β4.

8. The matrix of claim 7 wherein the growth factor or peptide fragment there is further defined as neurturin or a peptide fragment thereof.

- 9. The matrix of claim 7 wherein the growth factor or peptide fragment thereof is further defined as persephin or a peptide fragment thereof.
- 5 10. The matrix of claim 7 wherein the growth factor or peptide fragment thereof is further defined as IGF-1A or a peptide fragment thereof.
 - 11. The matrix of claim 7 wherein the growth factor or peptide fragment thereof is further defined as $IGF-1\beta$ or a peptide fragment thereof.
- 12. The matrix of claim 7 wherein the growth factor or peptide fragment thereof is10 further defined as EGF or a peptide fragment thereof.
 - 13. The matrix of claim 7 wherein the growth factor or peptide fragment thereof is further defined as NGF β or a peptide fragment thereof.
 - 14. The matrix of claim 1 wherein the growth factor or peptide fragment thereof is further defined as NT-3 or a peptide fragment thereof.
- 15 15. The matrix of claim 1 wherein the growth factor or peptide fragment thereof is further defined as BDNF or a peptide fragment thereof.
 - 16. The matrix of claim 1 wherein the low heparin-binding affinity growth factor protein or peptide fragment thereof is further defined as NT-4 or a peptide fragment thereof.
- 20 17. The matrix of claim 1 wherein the low heparin-binding affinity growth factor protein or peptide fragment thereof is further defined as TGF-β2 or a peptide fragment thereof.

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18. The matrix of claim 1 wherein the low heparin-binding affinity growth factor protein or peptide fragment thereof is further defined as $TGF-\beta 3$ or a peptide fragment thereof.

- The matrix of claim 1 wherein the low heparin-binding affinity growth factor
 protein or peptide fragment thereof is further defined as TGF-β4 or a peptide fragment thereof.
 - 20. The matrix of claim 1 wherein the substrate comprises fibrin.
 - 21. The matrix of claim 1 wherein the substrate comprises a synthetic polymer hydrogel.
- 10 22. The matrix of claim 1 wherein the peptide comprising a domain that binds heparin with high affinity is further defined as eluting from a heparin-affinity column at not less than 140 mM NaCl.
 - 23. The matrix of claim 1 wherein the peptide comprising a domain that binds heparin with high affinity is further defined as comprising SEQ ID NO: 1, SEQ ID
- 15 NO:2, SEQ ID NO:3, SEQ ID No:4, or SEQ ID NO:5.
 - 24. The matrix of claim 1 wherein the heparin or heparin-like polymer has a molecular weight between about 3,000 and 10,000,000 Daltons.
 - 25. The matrix of claim 1 wherein the heparin-like polymer is a polysaccharide having a molecular weight between about 3,000 and 10,000,000 Daltons, and having at least one negative charge per two saccharide rings and no more than one positive charge per ten saccharide rings.
 - 26. The matrix of claim 1 wherein the heparin-like polymer is dextran sulfate, chondroitin sulfate, heparan sulfate, fucan, alginate, or a derivative thereof.

- 27. The matrix of claim 1 wherein the molar ratio of heparin or heparin-like polymer to growth factor is at least one.
- 28. The matrix of claim 1 wherein the molar ratio of covalently attached peptide having a binding domain that binds heparin with high affinity to heparin or a heparin-like polymer is at least one.
- 29. A matrix comprising:
 - a substrate capable of providing attachment of heparin or a heparin-like polymer;
 - heparin or a heparin-like polymer; and
- 10 a growth factor or peptide fragment thereof having a domain that binds heparin with low affinity.
 - 30. The matrix of claim 29 wherein the low heparin-binding affinity of the growth factor protein or peptide fragment thereof is further defined as eluting from a heparinaffinity column at a NaC1 concentration of about 25 mM to about 140 mM.
- 15 31. The matrix of claim 29 wherein the growth factor protein or peptide fragment thereof comprises of a domain length of about 8 to 30 amino acid residues comprising at least 2 basic amino acid residues, a ratio of basic to acidic amino acid residues of at least 2, and a ratio of hydrophobic amino acid residues to basic amino acid residues of at least 0.67, which growth factor protein further elutes from a heparin-affinity
- 20 column at a NaC1 concentration less than about 140 mM.
 - 32. The matrix of claim 29 wherein the growth factor or a peptide fragment thereof is further defined as neurturin, persephin, IGF-1A, IGF-1β, EGF, NGFβ, NT-3, BDNF, NT-4, TGF-β2, TGF-β3, TGF-β4, or a peptide fragment thereof having a domain that binds heparin with low affinity.

33. The matrix of claim 29 wherein the growth factor or a peptide fragment thereof is further defined as neurturin or a peptide fragment thereof having a domain that binds heparin with low affinity.

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- 34. The matrix of claim 29 wherein the growth factor or a peptide fragment
 5 thereof is further defined as persephin or a peptide fragment thereof having a domain that binds heparin with low affinity.
 - 35. The matrix of claim 29 wherein the growth factor or a peptide fragment thereof is further defined as IGF-1A or a peptide fragment thereof having a domain that binds heparin with low affinity.
- 10 36. The matrix of claim 29 wherein the growth factor or peptide fragment thereof is further defined as IGF-1β or a peptide fragment thereof having a domain that binds heparin with low affinity.
 - 37. The matrix of claim 29 wherein the growth factor or peptide fragment thereof is further defined as EGF or a peptide fragment thereof having a domain that binds
- 15 heparin with low affinity.

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- 38. The matrix of claim 29 wherein the growth factor or a peptide fragment thereof is further defined as NGF β or a peptide fragment thereof having a domain that binds heparin with low affinity.
- 39. The matrix of claim 29 wherein the growth factor or a peptide fragment thereof is further defined as NT-3 or a peptide fragment thereof having a domain that binds heparin with low affinity.
 - 40. The matrix of claim 29 wherein the growth factor or a peptide fragment thereof is further defined as BDNF or a peptide fragment thereof having a domain that binds heparin with low affinity.

41. The matrix of claim 29 wherein the growth factor or a peptide fragment thereof is further defined as NT-4 or a peptide fragment thereof having a domain that binds heparin with low affinity.

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- 42. The matrix of claim 29 wherein the low heparin-binding affinity growth factor or a peptide fragment thereof is further defined as TGF-β2 or a peptide fragment thereof having a domain that binds heparin with low affinity.
 - 43. The matrix of claim 29 wherein the growth factor or a peptide fragment thereof is further defined as TGF- β 3 or a peptide fragment thereof having a domain that binds heparin with low affinity.
- 10 44. The matrix of claim 29 wherein the growth factor or a peptide fragment thereof is further defined as TGF-β4 or a peptide fragment thereof having a domain that binds heparin with low affinity.
 - 45. The matrix of claim 29 wherein the substrate comprises fibrin.
 - 46. The matrix of claim 29 where the substrate comprises collagen.
- 15 47. The matrix of claim 29 wherein the substrate comprises hyaluronic acid or a hyaluronic acid derivative.
 - 48. The matrix of claim 29 wherein the substrate comprises a synthetic polymer hydrogel.
- 49. The matrix of claim 29 wherein the heparin or heparin-like polymer has a molecular weight between about 3,000 and 10,000,000 Daltons.
 - 50. The matrix of claim 29 wherein the heparin-like polymer is a polysaccharide having a molecular weight between about 3000 and 10,000,000 Daltons and having at least one negative charge per 2 saccharide rings and no more than 1 positive charge per 10 saccharide rings.

51. The matrix of claim 29 wherein the heparin-like polymer is dextran sulfate, chondroitin sulfate, heparan sulfate, fucan, alginate, or a derivative thereof.

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- 52. The matrix of claim 29 wherein a molar ratio of heparin or heparin-like polymer to growth factor or a peptide fragment thereof is included in the matrix of at least 1.
- 53. A matrix comprising:

a substrate capable of supporting the attachment of a cell, wherein said substrate comprises heparin or a heparin-like polymer bound thereto; and growth factor or a peptide fragment thereof having a domain that binds heparin with

10 low affinity,

wherein under physiological conditions the low heparin-binding affinity growth factor is released by degradation of a component of the matrix or by dissociation of the growth factor from the heparin or heparin-like polymer.

- 54. The matrix of claim 53 wherein the substrate comprises fibrin.
- 15 55. The matrix of claim 53 wherein the heparin or heparin-like polymer is noncovalently attached to the substrate.
 - 56. The matrix of claim 53 wherein the heparin or heparin-like polymers is covalently attached to the substrate.
- 57. A vascular graft comprising a matrix capable of supporting cell adhesion, said
 20 matrix comprising bound heparin or heparin-like polymer and a growth factor having low binding affinity for heparin.
 - 58. An article for treatment of dermal wounds comprising a matrix capable of supporting cell adhesion, said matrix comprising bound heparin or heparin-like polymer and a growth factor having low binding affinity for heparin.

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59. The article of claim 58, wherein the growth factor is TGF- β 3.

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- 60. An article of manufacture comprising a matrix capable of supporting cell adhesion, said matrix comprising bound heparin or heparin-like polymer and a growth factor or peptide fragment thereof having low binding affinity for heparin.
- 5 61. An implantable sterilized composition comprising a matrix capable of supporting cell adhesion, said matrix comprising bound heparin or a heparin-like polymer and a growth factor or peptide fragment thereof having low binding affinity for heparin.
 - 62. A method for providing controlled release of growth factor comprising:
- preparing a matrix comprising a growth factor having a domain with low affinity for binding heparin and bound heparin or heparin-like polymer; and placing the matrix on a wound in need thereof.
 - 63. The method of claim 62, wherein the growth factor is released by degradation of a component of the matrix or by dissociation of the growth factor from the heparin or heparin-like polymer.